Unprecedented increase of West Nile virus neuroinvasive disease, Spain, summer 2020

Lucía García San Miguel Rodríguez-Alarcón¹, Beatriz Fernández-Martínez^{2,3}, María José Sierra Moros¹, Ana Vázquez^{3,4}, Paula Julián Pachés⁵, Elena García Villacieros⁶, María Belén Gómez Martín⁶, Jordi Figuerola Borrás^{3,7}, Nicola Lorusso⁸, Julian Mauro Ramos Aceitero⁹, Elena Moro¹⁰, Aránzazu de Celis¹⁰, Salvador Oyonarte¹⁰, Beatriz Mahillo¹¹, Luis José Romero González⁶, María Paz Sánchez-Seco⁴, Berta Suárez Rodríguez¹, Ulises Ameyugo Catalán¹², Santiago Ruiz Contreras¹³, Mayte Pérez-Olmeda⁴, Fernando Simón Soria¹

1. Ministry of Health, Coordinating Center of Health Alerts and Emergencies, Madrid, Spain
2. National Center for Epidemiology, Instituto de Salud Carlos III, Ministry of Science and Innovation, Madrid, Spain
3. CIBER Epidemiology and Public Health, Madrid, Spain
4. National Microbiology Center, Instituto de Salud Carlos III, Ministry of Science and Innovation
5. Consorcio Hospital General de Valencia, Valencia, Spain
6. Ministerio de Agricultura, Pesca y Alimentación, Dirección General de Sanidad de la Producción Agraria, Madrid, Spain
7. Consejo Superior de Investigaciones Científicas, Estación biológica de Doñana, Seville, Spain
8. Junta de Andalucía, Servicio de Vigilancia y Salud laboral Seville, Spain
9. Junta de Extremadura, Subdirección de Epidemiología, Mérida-Badajoz, Spain
10. Ministry of Health, Scientific Committee on Transfusion Safety, Madrid, Spain
11. Organización Nacional de Trasplantes Madrid, Spain
12. Junta de Andalucía. Consejería de Salud y Familias. Dirección General de Salud Pública y Ordenación Farmacéutica. Subdirección de Protección de la Salud, Seville, Spain
13. Diputación de Huelva. Servicio de Control de Mosquitos, Huelva, Spain

Correspondence: Lucía García San Miguel Rodríguez-Alarcón (Marco.Cavaleri@ema.europa.eu)

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Cases of West Nile neuroinvasive disease (WNND) in Spain increased in summer 2020. Here we report on this increase and the local, regional and national public health measures taken in response. We analysed data from regional surveillance networks and the National Epidemiological Surveillance Network, both for human and animal West Nile virus (WNV) infection. During the 2020 season, a total of 77 human cases of WNV infection (median age 65 years; 60% males) were detected in the south-west of Spain; 72 (94%) of these cases developed WNND, presenting as meningoencephalitis, seven of which were fatal. In the previous two decades, only six human cases of WNND were detected in Spain. Reduced activities for vector control this season, together with other factors, might have contributed to the massive increase. Public health measures including vector control, campaigns to raise awareness among physicians and the general population, and interventions to ensure the safety of donations of blood products, organs, cells and tissues were effective to reduce transmission. Going forward, maintenance of vector control activities and an update of the vector-borne diseases response plan in Spain is needed.

Background

West Nile virus (WNV) is a zoonotic pathogen transmitted from birds to mammals, in particular humans and

horses, by *Culex* mosquitoes. WNV lineages 1 and 2 have been described to affect humans, in whom the majority of infections are asymptomatic; 20–40% of cases develop West Nile fever (WNF), which presents as influenza-like symptoms after an incubation period of 3–15 days. West Nile neuroinvasive disease (WNND)—which can present as meningitis, encephalitis or acute flaccid paralysis—develops in less than 1% of cases. WNND has a highly variable clinical course, but is often associated with considerable long-term morbidity. Approximately two-thirds of those with paralysis continue to experience significant weakness in the affected limbs [1]. Treatment is supportive, and after the acute phase recovery long-lasting immunity is conferred. Nevertheless, sequelae are frequent, especially after WNND, and are also possible after WNF. The most frequent physical, psychological and functional sequelae are, respectively, muscle weakness, memory loss and difficulty doing activities of daily living. The WNND fatality rate is around 10%. Several risk factors have been identified for both WNND and death, with advanced age, male sex and underlying medical conditions being the most common ones. There is no WNV vaccine for humans [2].

The first WNV infection cases in Europe were detected in humans and horses in the 1950s and 1960s. Lineage 1 was the only one circulating in Europe until 2004,

when type 2 lineage was identified in Hungary, after which it spread into other countries. Since 2010, a geographical expansion with marked seasonality has been observed. Currently, lineage 2 is responsible for the majority of human cases in Europe [3-5]. From 2010 to 2019, locally acquired human cases were detected every year in the European Union/European Economic Area (EU/EAA), with two large outbreaks in 2010 (391 cases, mainly affecting Greece with 262 cases) and 2018 (1,615 cases throughout the EU/EAA). The notification rate for locally acquired WNV infections in the EU/EEA was almost eight times higher in 2018 compared with 2017 [6]. During the 2020 season, EU/EEA and EU-neighbouring countries reported 336 locally acquired human cases of WNV infection [7].

In Spain, WNV was first documented in the early 1980s, in a retrospective study of sera from the population of Catalonia [8]. Since 2010, equid outbreaks and wild bird cases have been reported in Andalusia, Extremadura, Castilla-La Mancha, Castilla y León and Catalonia. The first human case of WNND infection was retrospectively detected in a person who stayed in Badajoz in 2004 [9]. In 2010, two human cases were detected in Andalusia. In 2016, a considerable increase in equid outbreaks was observed (73 outbreaks), and three human cases of WNND were identified in people who had visited municipalities of Seville. From 2017 to 2020, WNV activity was low, with few equid outbreaks (13 in 2017, nine in 2018 and, in 2019, four in Andalucía, one in Extremadura and one in Catalonia) and none in humans. Before 2020, nearly all WNV strains detected in Spain were lineage 1, with the exception of one strain of lineage 2 that was detected in a goshawk in Lleida in 2017, as well as an exceptional finding of a new lineage in mosquitoes in 2006 [10,11].

Outbreak detection

In August 2020, a series of five human cases with WNND presenting as lymphocytic meningoencephalitis were identified in two neighbouring municipalities of Seville province, Andalusia. Simultaneously, four WNV outbreaks were reported in equid holdings in Andalusia. The first human cases were laboratory confirmed on 13 August (Figure 1). As this was an unprecedented situation, the National Epidemiological Surveillance Network and the Coordinating Centre of Health Alerts and Emergencies (CCAES) were informed and regional authorities implemented control measures in their territories. One month later, on 11 September, human WNND cases were also identified in Cádiz, and then in Badajoz on 22 September.

Given the large number of cases notified in the 2020 season, we aimed to analyse the epidemiological data, to document the measures taken and to perform a risk assessment to obtain recommendations for further public health measures.

Methods

Case definition

In accordance with the national guidelines put in place in 2020 and the EU case definition, a human case of WNND was suspected when a person who lived in or visited a risk area, or was bitten by mosquitoes, presented with at least one of the following signs or symptoms: encephalitis, meningitis, acute flaccid paralysis, Guillain–Barré syndrome or fever $>38.5^{\circ}\text{C}$. To confirm the case, at least one of the following laboratory criteria was required: virus culture, nucleic acid detection in a clinical sample, IgM detection in cerebrospinal fluid (CSF) or detection of IgM and IgG on sera with confirmation by neutralisation assay [12,13]. Cases were classified as probable if specific IgM response was detected in a serum sample.

To confirm the presence of WNV in human urine samples, we used a specific real-time PCR for WNV [14] and we obtained sequences using two different reverse-transcriptase -nested-PCRs generic for flaviviruses [15,16].

Surveillance in humans

Regional and national surveillance systems served as data sources to detect the outbreak. At the regional level, human meningoencephalitis cases are under surveillance in several regions in Spain, including in Andalusia, where the first cases in this outbreak were detected. A detection of a single case of human WNND is considered a public health alert, and therefore requires an urgent communication to both regional and national levels. The surveillance network at the national level includes the CCAES at the Ministry of Health, the National Centre of Epidemiology (NCE) and the National Centre for Microbiology (NCM). The CCAES coordinates all actions taken in the different regions and with other stakeholders, such as the Ministry of Agriculture, Fisheries and Food; the Scientific Committee for Blood Transfusion Security; and the Superior Council of Scientific Investigations.

The NCE manages and hosts the database and communication platform (SiViEs) of the national surveillance system [12]. Since 2010, all regions communicate epidemiological data using an agreed upon epidemiological protocol that contains diagnostic criteria; public health measures, e.g. seasonal active surveillance of meningoencephalitis cases in regions considered at risk; and options for response activities in the case of an outbreak. The protocol also contains a survey that includes sociodemographic (age, sex, place of residence), exposure (place of infection, risk factors) and clinical variables (date of onset, clinical criteria, hospitalisation, death); case classification (confirmed or probable); and laboratory data (date, criteria, specimen). Data should be provided as soon as they are available, and should be updated according to the evolution of a case. Initial microbiological investigations in relation to a public health alert should be shared with

the NCM. Confirmation of cases and further microbiological investigations are performed at the NCM. The NCM also gives technical support to any region, upon request.

Surveillance in equids, birds and mosquitoes

On the animal side, a national plan of WNV surveillance of horses and birds was established in 2007, and every year it is enhanced during the mosquito activity season between April and November [17,18]. The Ministry of Agriculture, Fisheries and Food records real-time information about WNV disease foci in equid holdings and cases in birds. Surveillance in equines is based on the investigation of animals showing clinical signs compatible with WNV disease. This is complemented by passive surveillance through sampling of sentinel animals located in areas considered at higher risk for WNV occurrence. These serum samples are taken monthly for enzyme-linked immunosorbent assay (ELISA) total antibodies test. In the case of positive results, serum samples are sent to the national reference laboratory (NRL) in Algete, Madrid where a serum neutralisation test (SNT) and ELISA for detection of anti-IgM antibodies is performed.

Passive surveillance in wild birds and birds at recovery centres is performed to detect clinical signs or abnormal mortality. In poultry, active surveillance is also performed in sentinel holdings on the same dates and in areas where positive birds are detected, which can be useful to detect seroconversion [18].

The vector-borne diseases response plan in Spain currently comprises the surveillance of *Aedes* sp. mosquitoes, but not *Culex*. Therefore, information about *Culex* mosquitoes comes from scientific research groups (i.e. Doñana Biological Reserve) in collaboration with the NCM and the NCE.

Risk assessment

Risk assessment was performed by CCAES using the European Centre for Disease Prevention and Control (ECDC) methodology, taking into account the risk of transmission and the impact of the disease [19]. For the assessment of the risk of transmission, all data from humans, equids, birds and mosquitoes were taken into account. The impact of the disease was assessed considering the natural history of the disease and hospitalisation data registered during the outbreak, as well as the availability of diagnostic capacity and effective treatments [19].

Ethical statement

This study involves the use of patient medical data from RENAVE, which is the official source for public health surveillance activities. RENAVE follows the mandate of Spanish and international legislation and is hosted by public institutions. Individual informed consent is not required for data to be included in RENAVE, and all data are pseudonymised, meeting all considerations regarding personal data protection. As this work is in

line with alert, response and surveillance activities, no explicit ethics assessment was required.

Results

Human cases of West Nile virus infection

As at 30 November 2020, 77 human cases of WNV infection were reported, 40 (52%) of which were confirmed (Table 1). The age of cases ranged from 4 to 88 years old (median: 65; interquartile range (IQR): 45–76) and 46 cases (59.7%) were males. The dates of symptom onset ranged from 12 June to 23 September 2020 (Figure 1). Seventy-two cases (93.5%) presented neurological symptoms and five cases only reported fever (Table 1). Among the WNND cases, 40 (55.5%) had meningoencephalitis, 12 (16.7%) had encephalitis and 20 (27.8%) had meningitis. Of the 73 cases (94.8%) admitted to hospital, seven died and two remained hospitalised because of severe neurological sequelae. The distribution of the infections, by province (equivalent to the nomenclature of territorial units for statistics (NUTS) 3 [20]), and main epidemiological characteristics are also shown in Table 1. Laboratory diagnosis was established in five of the confirmed cases by virus nucleic acid detection in urine and by IgM positivity in cerebrospinal fluid in the 35 others. All 37 probable cases were diagnosed by a positive IgM result in serological tests in blood or serum.

Among cases from Seville, the most affected province, 38 of 57 resided in two municipalities: Coria del Río or La Puebla del Río (Figure 2). Case ages ranged from 4 to 88 years old (median: 65; IQR: 45–76) and 34 (59.7%) were male (Figure 3).

West Nile virus detections in equids

The first four equid foci were detected at the same time as the first human cases in four different livestock farms 30km and 100km, respectively, from La Puebla and Coria del Río, around the Guadalquivir river marshes. Over the full season, a total of 139 equid outbreaks have been reported (eight were in sentinel animals and the other 131 were identified through passive surveillance) in Seville (n = 58), Cádiz (n = 49), Huelva (n = 17), Badajoz (n = 5), Tarragona (n = 4), Lleida (n = 2), Cáceres (n = 2), Jaén (n = 1) and Castellón (n = 1) (Figure 3). In three provinces (Tarragona, Castellón and Jaén), WNV was detected for the first time this year [21].

Circulating West Nile virus lineages

WNV sequencing was performed in four human cases and all belonged to lineage 1. No other flaviviruses were detected in these samples. Additionally, lineage 1 was identified in nine birds, 11 equines and 31 pools of *Culex perexiguus* and one pool of *Cx. pipiens* mosquitoes captured in Andalusia. During the summer, three goshawks were found dead and infected with WNV lineage 2 in Catalonia; one was found in Lleida and two in Tarragona, towns separated by more than 100 km [21].

FIGURE 1

Epidemic curve of confirmed and probable human cases of West Nile virus infection, by province, Spain, as at 30 November 2020 (n=77)

conf: confirmed; prob: probable.

Source: National Epidemiological Surveillance Network.

West Nile virus detections in *Culex* spp. and climatic variables

According to information from entomologists working in the field, vector activity in the 2020 WNV season was especially high in the areas of Puebla and Coria del Río, with abundant presence of *Cx. perexiguus* in the rice-growing areas. The maximum capture per night trap on the border of one of the affected villages in 2020 was 1,312 *Cx. perexiguus* and 11 *Cx. pipiens*, while in 2013 (the last year the trap was operated in the area) it was 12 *Cx. perexiguus* and 24 *Cx. pipiens* (data not shown). In relation to climatic variables, the spring was very rainy and precipitation in May was very high compared to what is usual in the area: 49.1 mm in 2020 compared with a mean of 15.2 mm (range 0–44.9 mm) between 2010 and 2019 [22].

Risk assessment

The risk of transmission is considered moderate in extended areas in Spain where WNV has been detected

in animals and/or human cases have already occurred, either during the 2020 season or in previous ones. The impact is considered high because of the severity and mortality usually associated with WNND and actually observed in the outbreak described. Additionally, even when the healthcare system is sufficiently prepared, there is no specific effective treatment available for WNND. In other territories, where WNV has never been detected in horses, birds or mosquitoes, the risk is considered lower, but ongoing extension of virus circulation into new territories is expected. During the winter months the risk is very low throughout Spain [23].

Outbreak control measures

Addressing the outbreak through a multisectoral action plan and intensifying some activities in the areas of greatest risk was of crucial importance for proactive case detection and prevention and control of the disease. As the increase in cases was detected, the human, equine, bird and *Culex* mosquito surveillance

TABLE 1

Distribution of human West Nile virus infection cases by epidemiological and clinical characteristics, Spain, 2020 (n = 77)

Epidemiological and clinical characteristics	Confirmed	Probable	Total
Province (equivalent to NUTS-3)			
Seville	26	31	57
Cádiz	10	4	14
Badajoz	4	2	6
Month of symptom onset			
June	0	1	1
July	1	7	8
August	25	24	49
September	14	5	19
Clinical presentation			
Neurological symptoms	40	32	72
Fever	0	5	5
Hospital admission			
Yes	39	34	73
No	1	3	4
Outcome			
Discharged or not admitted	32	35	67
Still hospitalised ^a	2	1	3
Death	6	1	7
Total	40	37	77

NUTS: Nomenclature of territorial units for statistics [20].

^a As at 30 November 2020.

activities were strengthened in areas considered at risk. Further environmental investigations were performed at the local level by regional public health authorities in collaboration with expert entomologists deployed in the field. Entomologists identified habitats with an abundance of competent vectors and recommended adequate vector control strategies.

Performing PCR tests on human urine samples was included in the national protocols to increase the diagnostic yield. Healthcare providers were alerted so that clinicians could increase their level of suspicion and consider WNV infection as a differential diagnosis. The populations living in the most affected areas were informed about the outbreak through mass media and were advised to use protection against mosquito bites. In the areas where control measures were implemented, they were effective in decreasing transmission. Nevertheless, human WNV infection cases were still detected in other areas, far from the initial outbreak area (Figure 1).

Actions were also taken to guarantee the safety of substances of human origin, i.e. blood products, organs, cells and tissues, in accordance with the Ministry of Health regulations, the National Transplant Organisation and the European Commission directive 2014/110/UE [24,25]. A retrospective screening of all donations in the 15 days before the onset of symptoms of the first confirmed human case was implemented

in the affected areas (Sevilla, Cádiz and Badajoz). Potential donors who had lived in or visited the affected areas within the 28 days before donation were either deferred from donation or screened for WNV by RT-PCR. In this screening, four positive asymptomatic WNV cases were identified. Additionally, a stored sample of plasma was positive for WNV. Red blood cells from the same donor had been already transfused to a recipient, who experienced asymptomatic seroconversion after the transfusion (data not shown).

Timely communications were issued through the EU Early Warning Response System to inform the European Commission and EU countries, and cases were notified to the European Surveillance System operated by ECDC from the beginning of the outbreak and throughout the follow-up.

Additional recommendations were given to regional authorities. They were advised to implement active surveillance of lymphocytic meningoencephalitis in people residing in or visiting risk areas, including testing for WNV. Moreover, in current and future seasons vector control activities, mainly against the larval stages, should be strengthened locally to reduce the risk of WNV transmission. Conducting virological studies in order to determine eventual changes of the circulating WNV strains associated with increased virulence or transmissibility was also highly recommended. Furthermore, a review and update of the national guidelines for surveillance and rapid risk assessments were performed [23].

Actions taken regarding animals were aimed at the early detection of WNV. Equid outbreaks were communicated to ECDC and any positive WNV test in equines or birds was immediately reported to the public health authorities. Epidemiological update reports were shared with the regional authorities and other stakeholders, as well as veterinary and hunting associations. Efforts were made to raise awareness of the potential for WNV circulation, stressing the importance of reporting any suspicion of disease in equines, as well as abnormal signs or mortality in wild birds. In the high-risk areas, disinsection of holdings and voluntary vaccination of equines were recommended. In accordance with the Terrestrial Animal Health Code of the World Organisation for Animal Health, no restrictions on the movement of equids were imposed in any case, as these animals did not represent a risk for the transmission of the disease to other animals, nor to humans.

Actions to control the vector population were developed first around the area of the Coria-Puebla del Río outbreak and later for the province of Cádiz, as they have different environmental characteristics. Vector control actions were planned in two phases: (i) the shock phase, consisting of responding urgently to eliminate the majority of the adult mosquito population that could be associated with the outbreak in urban

FIGURE 2

Equid outbreaks and human cases of West Nile virus (WNV) infection by region and WNV lineage 2 detection in wild birds, Spain 2010–2020

Source: National Epidemiological Surveillance Network and Ministry of Agriculture.

centres and peri-urban areas of the municipalities where confirmed cases were detected and (ii) the larvicide phase, which involved developing new actions to control the vector and its larvae, with a greater territorial expansion than the peri-urban area (prioritising municipalities with confirmed human cases) and monitoring progress through weekly meetings with the companies responsible for the application until the end of the vector activity period.

Discussion

The massive increase in the incidence of WNND in the summer of 2020 was unprecedented in Spain. According to information from entomologists working in the field, this season vector activity was especially high in the rice-growing areas. In urban areas, *Cx. pipiens* probably took advantage of scuppers and other structures with water to reproduce because of a lack of actions to prevent their reproduction. It is likely that the coronavirus disease pandemic influenced the decline in vector control activities, as many resources needed to be redirected to pandemic response. The large geographical distribution of animal and human cases suggests that a common factor may be playing a role, either the vector density or a change in the transmissibility or virulence of the circulating WNV strain. The sequence of WNV obtained in this outbreak from four human samples in a short fragment of the

conserved NS5 gene showed a few differences from the strains detected previously in Spain from birds, horses and mosquitoes (FJ766331, JF719069 and JF707789, respectively [26]). More information about the WNV genome in samples from this season would help to increase understanding of the current outbreak. The geographical position of the Iberian Peninsula, in the middle of bird migratory routes, might favour the (re) introduction of new WNV strains.

The fact that many human WNV infections are asymptomatic or mild—together with the existence of a number of self-limited meningitis cases [27], especially in young and immunocompetent people—might favour an underestimation of WNND human cases [28]. This could partially explain the low frequency and/or absence of human cases in previous seasons. However, there is a lack of clinical suspicion, probably related to WNND being considered as a rare, non-endemic disease. Even though laboratory tests are performed when WNV infection is suspected, diagnosis has its difficulties; therefore, a combination of molecular and serological assays are recommended for the complete diagnosis of WNV infection.

Improved diagnosis, surveillance and research around WNV could also contribute to a better knowledge of other pathogens such as Usutu virus (USUV), which shares ecological characteristics and clinical features

FIGURE 3

Distribution of confirmed and probable human West Nile virus cases, by age and sex, Spain, 2020 (n = 77)

Source: National Epidemiological Surveillance Network.

with human WNV infections. USUV genome has been found in mosquitoes [29,30] and birds [31] in Spain, and specific antibodies have been reported in birds, horses and several mammals at a zoo [32-35]. The co-circulation of both viruses, which has been demonstrated in Italy [36], could also happen in Spain, although no evidence of USUV circulation was found in the mosquitoes investigated during the WNV outbreak.

At the end of 2020, the national plan for WNV surveillance in horses and birds was updated and added entomological surveillance with a double objective: to identify mosquito species and their abundance, and to detect viral circulation, as mosquitoes are good indicators of viral circulation in an area because of their limited movements [18]. The surveillance of *Culex* mosquitoes will contribute to a better understanding of the circulation of WNV—as well as other pathogens—in our territory.

Conclusions

The 2020 WNV outbreak in Spain, detected by surveillance systems, highlights the importance of maintaining such systems to detect eventual increases of virus circulation. The unprecedented increase of WNND cases, along with previously known circulation of WNV and the existence of undiagnosed cases of viral meningoencephalitis, was challenging and required us to improve our capacity to detect human cases of WNND and to better prepare for next seasons, including raising awareness among clinicians and developing adequate laboratory diagnosis, especially in risk areas and for WNND cases. Strengthening active surveillance in territories where WNV has never been detected in horses, birds or mosquitoes would improve knowledge about virus circulation and thus the risk of virus transmission to humans. Going forward, maintaining vector

control activities and updating the vector-borne diseases response plan in Spain is needed.

Conflict of interest

None declared.

Authors' contributions

Lucía García San Miguel and Beatriz Fernández coordinated the elaboration of the manuscript that was made with the contributions of all authors. All authors contributed equally to the review.

Lucía García San Miguel, María José Sierra, Paula Julián Pachés, Berta Suárez and Fernando Simon at the Ministry of Health coordinated the Public health measures to control the outbreak at the national level, performed the risk assessments for Spain and the communication of the alert through the EU Early Warning Response System to inform the European Commission and EU countries. They also designed and graphed the map of human and animal cases.

Beatriz Fernández-Martínez managed human data collection at the national level, data cleaning and performed all the analyses and graphics of the national surveillance human data. They also coordinated the notification of the cases to the European Surveillance System operated by ECDC.

Ana Vazquez, Mari Paz Sánchez-Seco and Mayte Pérez Olmeda performed the analysis and interpretation of results of sequencing of both human and mosquito WNV strains and the laboratory report of the outbreak

Elena García Villaceros, María Belén Gómez Martín and Luis José Romero González coordinated the animal surveillance of WNV at the national level and the public health measures taken, updated the epidemiological situation of West Nile Virus in equids and birds and performed the international and national communications.

Jordi Figuerola and Santiago Ruiz performed the field work of sampling and classifying mosquitoes, analysis and interpretation of results of microbiological determinations. They also drafted, revised and approved the report of the vector control activities on the main outbreak area (Coria and Puebla del Río).

Nicola Lorusso and Ulises Ameyugo Catalán contributed significantly to the surveillance, epidemiological analysis and interpretation of data of the human cases and vector control strategy of Andalusia.

Julian Mauro Ramos Aceitero contributed significantly to the surveillance, epidemiological analysis and interpretation of data of the human cases of Extremadura.

Elena Moro, Aránzazu de Celis, Salvador Oyonarte and Beatriz Mahillo coordinated at the national and regional level all public health actions dealing with the safety of blood transfusions and organ and tissues transplantation.

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