From January to April 2013, Poland reported 21,283 rubella cases (55.2 per 100,000 inhabitants), the highest number since 2007. Some 81% of cases were among 15–29 year-old males. This outbreak reflects the history of immunisation policies – selective vaccination of adolescent girls since 1989, then universal two-dose measles-mumps-rubella vaccination, since 2004. The extent of virus circulation among adults increases the risk of congenital rubella infections and jeopardises the World Health Organization Regional Office for Europe 2015 elimination goal.

We describe here this country-wide rubella outbreak by person, place and time and propose implementation of preventive measures.

We calculated reported rates per 100,000 inhabitants, dividing the number of rubella reported cases by mid-year census estimates [4]. The reported rates of rubella varied substantially between provinces (median: 51.2 per 100,000 inhabitants; range: 7.4–151.1 per 100,000 inhabitants). The majority of cases were reported from three provinces in the south-east of the country (n=8,659; 41%), bordering Ukraine, Belarus and Slovakia, and five provinces in the north-west (n=7,997; 38%), two of which border Germany (Figure 2).

The male to female ratio was 10:1. The most affected groups were persons who were male aged 15–19 years (12,220 cases, reported rate: 1,044.9 per 100,000 inhabitants; 57% of cases), 20–24 years (4,000 cases, reported rate: 286.8 per 100,000 inhabitants; 19% of cases) and 25–29 years (992 cases, reported rate: 61.1 per 100,000 inhabitants; 5% of cases). During 2003 to 2012 and the first four months of 2013, rubella reported rates suggested an increasing trend in 2006–2007 and then in 2012 and the first third of 2013. The increases in 2006–2007 and from 2012 were both more pronounced among males 10 years of age and older, especially in the first four months of 2013 (Figure 3).

Vaccination status was recorded for 15,237 (72%) reported cases. Of these, 1,502 (10%) were vaccinated with one dose of rubella-containing vaccine, and 234 (2%) with two or more doses of rubella-containing vaccine.

Of all reported cases, 29 (0.1%) were confirmed (based on a valid laboratory test), 57 (0.3%) were probable (based on an epidemiological link to a confirmed case), and 21,197 (99.6%) were possible (based on clinical symptoms).
From January to April 2013, two cases of (CRS) were reported, as compared with four cases reported during 2003 to 2012.

**History of rubella immunisation in Poland**

In 1989, Poland started to administer monovalent rubella vaccine to 13 year-old girls. In 1992–2006, reported coverage ranged from 94% to 99% [5]. In 2004, measles-mumps-rubella (MMR) vaccine was administered to all children at the age of 13–15 months and 10 years [1]. In 2005–2012, first-dose coverage among 3 year-old children ranged from 91% to 98% [5].

In 2011, a mission of the World Health Organization (WHO) Regional Office for Europe reviewed the rubella situation in Poland, identified an immunity gap among adolescent males and young adults and recommended supplementary immunisation of all adolescents and young adults, as the increased circulation of rubella among young adults increases the risk of congenital rubella syndrome (CRS) [6].

**Discussion**

The 2013 outbreak of rubella in Poland reinforces the need for public health efforts to meet the WHO Regional Office for Europe target for the elimination of measles and rubella and prevention of CRS by 2015 [7]. From April 2012 to March 2013, rubella cases in Poland comprised 74% of those in the EU/European Economic Area (EEA) countries [8]. Despite the visible impact of the childhood immunisation programme in decreasing rubella activity among the vaccinated age groups, Poland will not achieve rubella elimination without targeted supplementary immunisation activities.

The outbreak reflects the historical immunisation activities in Poland: a combination of selective and universal vaccination led to a shift in the age of rubella infections to cohorts of young adults. This situation increases the risk for CRS, due to high circulation of the rubella virus among adolescents and young adult populations. Despite long-term vaccination of adolescent girls, about 10% of women of childbearing age may still be susceptible to rubella, as documented in a 2004 study [9]. From January to April 2013, two
cases of CRS have already been reported, as compared with four cases during 2003 to 2012. Further cases are unfortunately expected and unavoidable, as observed during outbreaks in other EU/EEA countries in recent years. The country most recently affected was Romania. In 2011–2012, Romania reported 20,772 rubella cases, 22 confirmed CRS cases and 11 cases of congenital rubella infection [10,11]. A similar situation was observed in Greece in the 1990s: a large rubella outbreak was described in 1993, with 25 cases of CRS, and another epidemic occurred in 1999, mainly in young adults, with four cases of CRS [12]. These observations in Greece, Romania and now Poland are a consequence of immunisation practices that had been followed, leading to the build-up of susceptible cohorts. Sadly, rubella outbreaks in young adults unavoidably lead to children being born with CRS. This situation is likely to be repeated if women of childbearing age are left unprotected and become infected with the rubella virus. All possible efforts should be undertaken to prevent any cases of CRS in Europe in the future.

Effective control of rubella and prevention of CRS requires high-level political commitment and a long-term strategy for vaccination programmes and implementation of additional control measures, when needed. The WHO Region of the Americas elaborated a regional plan of action and mobilised human and financial resources in support of a rubella and CRS elimination goal for 2010 [13]. In 2009, the last endemic rubella and CRS cases in that region were reported. Since then, rubella cases have been attributed to importations of rubella virus into countries, particularly those that only targeted girls for vaccination. In response to these outbreaks, countries reinforced surveillance activities and vaccination interventions by conducting supplementary immunisation activities among adolescents and adults. The results of a systematic literature review demonstrated that the combined vaccination strategy with a universal approach – two doses of rubella-containing

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**Figure 2**

Reported rates of rubella by province, Poland, 1 January–30 April 2013 (n=21,283)
vaccine in children 1–6 years of age and one dose in susceptible adult (both men and women) populations through a catch-up campaign – contributed to the elimination of rubella in the Americas, as observed in Costa Rica and in Mexico [14].

Our report has one main limitation. The vast majority of cases were reported based on clinical symptoms and were not laboratory confirmed. Thus, the clinical cases could be potentially due to a concomitant outbreak of another illness causing a rash. Elements that support the hypothesis of a rubella outbreak include: (i) the unvaccinated status of most reported cases and (ii) their age-by-sex distribution. Therefore, rubella remains the most probable explanation for this outbreak.

This outbreak empirically reflects the shift in the age of infections and the accumulation of susceptible cohorts, 10 years after starting universal vaccination. The increased age of infected people leads to an increased risk of CRS. This situation requires immediate public health action to prevent further CRS cases.

**Suggested public health action**

First, we suggest that rubella elimination and CRS prevention should be made a priority and a plan of action developed. Second, the proportion of laboratory-investigated cases should be increased, to confirm the aetiology of the outbreak. Third, we suggest enhancing the surveillance of congenital rubella infections to monitor the impact of interventions and to estimate the CRS burden. Fourth, following confirmation of the rubella aetiology of this outbreak, emergency catch-up vaccination of young adults should be considered, to stop...
References


